

March 13, 2017

The Honorable Donald J. Trump
The White House
1600 Pennsylvania Ave., NW,
Washington, D.C. 20502

Dear Mr. President:

RE: PROPOSED TERMINATION OF FUNDING TO “SANCTUARY” JURISDICTIONS UNDER EO 13768 IS UNCONSTITUTIONAL

Dear Mr. President:

The undersigned 292 constitutional, immigration, administrative law, and international law professors and scholars¹ write to share our legal conclusion that section 9(a) of Executive Order 13768 (“EO 13768”), which directs the federal government to withhold federal funding from states, counties, and cities with “sanctuary” policies, is unconstitutional. Consequently, we strongly urge your Administration to rescind section 9(a) of EO 13768.

There is no single legal definition of “sanctuary cities” or “sanctuary” jurisdictions. The term has been used to tarnish or celebrate (depending on the speaker) laws, ordinances, or policies that states, cities, and counties have opted to disentangle them from federal immigration enforcement. On January 25, 2017, you signed EO 13768, which directs the Attorney General and Secretary of the U.S. Department of Homeland Security (DHS) to designate jurisdictions who willfully do not comply with 8 U.S.C. § 1373 as “sanctuary jurisdictions,” identify the federal grants administered to those jurisdictions, and withhold funds to punish jurisdictions that do not rescind their policies.² **Based on our legal analysis of EO 13768, 8 U.S.C. § 1373, the U.S. Constitution, and relevant Supreme Court precedent, we conclude that terminating federal funding from these jurisdictions in order to coerce them to rescind their “sanctuary” policies violates the Tenth Amendment, exceeds the federal government’s powers under the Spending Clause, and exceeds the president’s powers under Article II.**

I. JURISDICTIONS HAVE INHERENT CONSTITUTIONAL AUTHORITY TO PROMULGATE “SANCTUARY” POLICIES

When states, cities, and counties promulgate “sanctuary” policies, they are exercising their reserved constitutional authority under the Tenth Amendment to promote the health, safety, and welfare of their residents.³ At their core, “sanctuary” policies are decisions by state and local governments about state and local priorities, particularly law enforcement priorities. Many of these policies offer the protections of equal treatment, privacy and confidentiality to

¹ All institutional affiliations are for identification purposes only and do not signify institutional endorsement of this letter.

² EXEC. ORDER NO. 13,768, 82 C.F.R. 8799 § 9 (2016), available at <https://www.federalregister.gov/documents/2017/01/30/2017-02102/enhancing-public-safety-in-the-interior-of-the-united-states>.

³ U.S. CONST. amend. X; *Sligh v. Kirkwood*, 237 U.S. 52 (1915); *Kelley v. Johnson*, 425 U.S. 238, 247 (1976) (“The promotion of safety of persons and property is unquestionably at the core of the State's police power”).

community members. Some limit affirmatively sharing an individual's immigration status, release date, or other immigration information except as required by law; others direct local law enforcement to refrain from asking victims and witnesses about immigration status; still others prohibit local authorities from investigating, arresting, or detaining individuals on immigration-related grounds. Importantly, "sanctuary" policies do not prevent federal immigration authorities from entering local jurisdictions and detaining, arresting, or deporting immigrants using federal resources and officers. More than 600 counties limit the use of their resources for the purposes of immigration enforcement and could conceivably be considered as having "sanctuary" policies.⁴

II. "SANCTUARY" POLICIES DO NOT VIOLATE 8 U.S.C. § 1373

As an initial matter, we believe that 8 U.S.C. § 1373 is unconstitutional as commandeering under the Tenth Amendment,⁵ a contention at the center of the legal challenge brought by the city of San Francisco.⁶ However, even if 8 U.S.C. § 1373 is constitutional, "sanctuary" policies do not violate 8 U.S.C. § 1373.⁷ The plain text of 8 U.S.C. § 1373 covers only information about citizenship or immigration status—not other information—and does not require state and local actors to collect *any* information regarding immigration status. 8 U.S.C. § 1373 only prohibits restrictions on the sharing of information that is collected.⁸ Under 8 U.S.C. § 1373, state and local jurisdictions "may not prohibit, or in any way restrict, any government entity or official from sending to" the federal government "information regarding the citizenship or immigration status . . . of an individual" or restrict the "[m]aintaining [of] such information."⁹ Further, nothing in 8 U.S.C. § 1373 requires jurisdictions to prolong the detention of individuals otherwise entitled to release to comply with an immigration detainer.¹⁰ Thus, "sanctuary" policies that direct local law enforcement agencies to refrain from collecting immigration information or to decline detainers requesting prolonged detention requests do not violate 8

⁴ Lena Graber, Nikki Marquez, *Searching for Sanctuary: An Analysis of America's Counties & Their Voluntary Assistance With Deportations* 12, IMMIGRANT LEGAL RESOURCE CENTER, Dec. 2016, <https://www.ilrc.org/searching-sanctuary>.

⁵ See Ilya Somin, *Why Trump's executive order on sanctuary cities is unconstitutional*, WASHINGTON POST, Jan. 26, 2017, <https://www.washingtonpost.com/news/volokh-conspiracy/wp/2017/01/26/constitutional-problems-with-trumps-executive-order-on-sanctuary-cities/> ("As Scalia put it in the same opinion, federal law violates the Tenth Amendment if it 'requires [state employees] to provide information that belongs to the State and is available to them only in their official capacity.' The same is true if, as in the case of Section 1373, the federal government tries to prevent states from controlling their employees' use of information that 'is available to them only in their official capacity.'").

⁶ Compl. ¶ 75, *San Francisco v. Trump* (N.D. Cal. 2017) ("Section 1373(a) unconstitutionally regulates 'States in their sovereign capacity.' (citing *Reno v. Condon*, 528 U.S. 141, 151 (2000).").

⁷ Unfortunately, the Executive Order has already unconstitutionally coerced at least one jurisdiction. The Mayor and county commission of Miami-Dade recently ordered jails to comply with federal immigration detainers in response to EO 13768. See Alan Gomez, *Miami-Dade Commission votes to end county's 'sanctuary' status*, Feb. 17, 2017, USA TODAY

<http://www.usatoday.com/story/news/nation/2017/02/17/miami-dade-county-grapples-sanctuary-city-president-trump-threat/98050976/>. Not only does the mayor and commission's order direct local jails to violate the Fourth Amendment by complying with warrantless detainer requests, but such directive is unnecessary because the Miami-Dade ordinance, like sanctuary policies in general, does not violate 8 U.S.C. § 1373. Moreover, the mayor and county's decision instead open Miami-Dade to legal liability in light of extensive federal court decisions that warrantless detainers are unconstitutional.

⁸ *Harbison v. Bell*, 556 U.S. 180 (2009) (looking first to plain text of statute to discern congressional intent).

⁹ 8 U.S.C. § 1373 (West 2016).

¹⁰ See *id.*

U.S.C. § 1373.

Moreover, to the extent your administration purports to impose additional requirements beyond 8 U.S.C. § 1373 by promulgating EO 13768, such action exceeds the authority granted to the Executive under Article II to “take care that the laws be faithfully executed.”¹¹ Importantly, 8 U.S.C. § 1373 cannot, in any event, be the basis for the executive branch to create new conditions on federal grants.

III. THE EXECUTIVE’S ATTEMPTED IMPOSITION OF NEW CONDITIONS ON GRANTS EXCEEDS THE FEDERAL GOVERNMENT’S SPENDING CLAUSE AUTHORITY

Longstanding Supreme Court precedent interpreting Congress’s Spending Clause power mandates that the federal government may not impose conditions on grants to states and localities unless the conditions are “unambiguously” stated “so that the States can knowingly decide whether or not to accept those funds.”¹² Few if any federal grants to “sanctuary” cities are explicitly conditioned on compliance with 8 U.S.C. § 1373. Any such conditions must be approved by Congress and can only be applied prospectively on new grants, not retroactively to grants that have already been disbursed. The executive cannot simply make up new conditions on its own and impose them on state and local governments.

Moreover, any spending conditions must be germane to the “federal interest in [the] particular [] project or program[.]”¹³ EO 13768’s attempt to reach funding streams unrelated to immigration enforcement would violate that requirement. Finally, the federal government may not use its Spending Clause power to induce state and local government action that is itself unconstitutional.¹⁴ Any attempt to induce states and localities to violate constitutional rights—for example, by unlawfully holding individuals on immigration detainees—would be an “illegitimate exercise of the [Spending Clause] . . . power.”¹⁵

These limits on the federal government’s spending clause powers are not mere technicalities. If the President could make up new conditions on federal grants without specific, advance congressional authorization, impose them on funding streams wholly unrelated to immigration enforcement, and induce local actors to engage in actions that are themselves unconstitutional, it would create chaos in our constitutional system. Such an executive power-grab would also usurp Congress’s legislative powers. It is Congress, not the president, which has the constitutional authority to attach conditions to federal grants.¹⁶

IV. WITHHOLDING FEDERAL FUNDING TO “SANCTUARY” JURISDICTIONS IS UNCONSTITUTIONAL UNDER TENTH AMENDMENT Nor can the executive branch use the threat of withholding federal funding to coerce states and

¹¹ U.S. CONST. art. II. (“he shall take Care that the Laws be faithfully executed”).

¹² *Pennhurst State School & Hospital v. Halderman*, 451 U.S. 1, 17, 24 (1981); *South Dakota v. Dole*, 483 U.S. 203 (1986).

¹³ *South Dakota* 483 U.S. at 207-08 (1987) (citing *Massachusetts v. United States*, 435 U.S. 444, 461 (1978)).

¹⁴ *Id.* at 210.

¹⁵ *Id.* at 210-11.

¹⁶ U.S. CONST. art. II. (“The Congress shall have Power To lay and collect Taxes, Duties, Imposts and Excises, to pay the Debts and provide for the common Defence and general Welfare of the United States . . .”).

localities to rescind “sanctuary” policies. EO 13768 directs the Office of Management and Budget to catalogue “all Federal grant money that is currently received by any “sanctuary” jurisdiction.” Among others, the federal government administers a variety of law-enforcement grants to state and local jurisdictions under U.S. Department of Justice (DOJ) programs, including through Edward Byrne Memorial Justice Assistance Grants, State Criminal Alien Assistance Program, and Office of Community Oriented Policing Services.¹⁷ These grants are critical in the funding of public safety, crime victim and witness initiatives, and drug treatment and enforcement. The executive branch cannot, consistent with the Tenth Amendment, threaten to cut off these law-enforcement grants, much less the myriad other federal grants that states and cities receive, in order to coerce “sanctuary” jurisdictions to comply with EO 13768’s directives.

Critically, the Tenth Amendment prohibits the federal government from “commandeering” state and local government by simply forcing them to enforce federal law.¹⁸ In a case involving federal commands to state and local law enforcement, the Supreme Court held in *Printz v. United States* that the “Federal Government may not compel the States to enact or administer a federal regulatory program.”¹⁹ The federal government can no more command a “sanctuary” jurisdiction to implement the executive’s deportation policy than it can command a state legislature to enact a statute or a state executive official to conduct background checks on gun purchasers.²⁰ Forcing counties and cities to allocate local resources, including police officers, technology, and personnel, to enforce federal immigration law by detaining immigrants, to collect and share immigration information, or otherwise participate in immigration enforcement runs afoul of the Supreme Court’s clear prohibition on commandeering. Consequently, neither Congress nor your Administration can force “sanctuary” jurisdictions to enforce federal immigration law by directing them to rescind their “sanctuary” policies.

Importantly, there is no exception to the Tenth Amendment that allows federal statutes and regulations to mandate the disclosure of private information about residents gathered by sanctuary jurisdictions in their sovereign capacity.²¹ In *Reno v. Condon* the Supreme Court found that requiring information sharing is permissible under the Tenth Amendment only when it “does not require [states] to enact any laws or regulations, and it *does not require state officials to assist in the enforcement of federal statutes regulating private individuals.*”²² Here, the stated goal of EO 13768 is to “employ all lawful means to *enforce* the immigration laws of the United States”²³ and obtaining the immigration status of individuals is an obvious effort to

¹⁷ Memorandum from Matthew J. Piers, et. al, Hughes Socol Piers Resnick, & Dym, Ltd. on Legal Issues Regarding Local Policies Limiting Local Enforcement of Immigration Laws and Potential Federal Responses, to Tom Cochran, The U.S. Conference of Mayors, Jan. 13, 2017, <https://www.nilc.org/wp-content/uploads/2017/02/HSPRD-Memo-on-Local-Enforcement-of-Immigration-Laws-and-Federal-Resp.pdf>.

¹⁸ *Printz v. United States*, 521 U.S. 898 (1997).

¹⁹ *Id.* at 898-900.

²⁰ *New York v. United States*, 505 U.S. 144, 166 (1992).

²¹ See generally Robert A. Mikos, *Can the States Keep Secrets from the Federal Government?*, 161 U. PA. L. REV. 103, (2012).

²² *Reno v. Condon*, 528 U.S. 141, 151 (2000) (emphasis added).

²³ EXEC. ORDER NO. 13,768, 82 C.F.R. 8799 § 1 (2016), available at

enforce federal immigration law.

The federal government may, of course, “induce” state and local actors to cooperate with federal policymakers²⁴ by “offer[ing] funds to the States, and . . . condition[ing] those offers on compliance with specified conditions.”²⁵ The use of federal funds to “induce” jurisdictions, however, is not absolute. In 2012, the Supreme Court held that when the federal government “threatens to terminate other significant independent grants as a means of pressuring the States to accept” a federal policy, that threat can become coercive, and therefore, unconstitutional.²⁶ In *NFIB*, the Court concluded that directing a cabinet Secretary, in that case the Secretary of Health and Human Services, to penalize States that did not participate in the Medicaid expansion by stripping their existing Medicaid funding, “threatened loss of over 10 percent” of the State’s budget and constituted “economic dragooning.”²⁷ States had, in the words of the Court, “no real option but to acquiesce in the Medicaid expansion.”²⁸ Moreover, the new federal policy accomplished a “shift in kind, not merely degree,” in the terms of the grant, one that states “could hardly anticipate.”²⁹

Here, the federal government provides a variety of grants and funding streams, virtually none of which, as previously stated, require jurisdictions to engage in enforcement of federal immigration law. Directing DOJ to withhold this funding unconstitutionally alters the bargain the states and cities agreed to by imposing additional, burdensome—and previously unannounced—requirements that amount to coercion.

Moreover, the scope of the grants and their intersection in a variety of different state and local programs leave jurisdictions “with no real option but to acquiesce.”³⁰ Santa Clara (CA),³¹ San Francisco (CA), Chicago (IL), Providence (RI), Denver (CO), New York City (NY) would all lose approximately 10% or more of their budgets if federal funds were withheld, similar to the amount judged to be an unconstitutional coercion in *NFIB*.³² Certain jurisdictions would lose even more, with Washington, D.C. losing upwards of 25% of its budget, substantially more than the 10% loss contemplated in *NFIB*.³³

<https://www.federalregister.gov/documents/2017/01/30/2017-02102/enhancing-public-safety-in-the-interior-of-the-united-states>.

²⁴ *Nat'l Fed'n of Indep. Bus. v. Sebelius*, 132 S. Ct. 2566, 2579 (2012) (“And in exercising its spending power, Congress may offer funds to the States, and may condition those offers on compliance with specified conditions.”).

²⁵ *Id.* at 2566.

²⁶ *Id.* at 2566-67.

²⁷ *Id.* at 2574.

²⁸ *Id.*

²⁹ *Id.*

³⁰ *Id.*

³¹ Compl. ¶ 108, *Santa Clara v. Trump*, (N.D. Cal. 2017) (“As set forth above, [Santa Clara] County receives approximately \$1 billion in federal funding per year, which amounts to more than 15% of its total budget.”).

³² Sara Rathod, *Here Are the Sanctuary Cities Ready to Resist Trump Deportation Threats*, MOTHER JONES, Dec. 2, 2016, <http://www.motherjones.com/politics/2016/11/sanctuary-city-immigration-federal-deportation-trump-threats-budget>.

³³ *Id.* (“The threatened loss of over 10 percent of a State’s overall budget, in contrast, is economic dragooning that leaves the States with no real option but to acquiesce in the Medicaid expansion.”).

For all of the reasons above, we strongly urge your Administration to rescind section 9(a) of EO 13768. Thank you for considering the above legal analysis. If you have any questions regarding this letter, please do not hesitate to contact Jose Magaña-Salgado of the Immigrant Legal Resource Center at 202-777-8999 or jmagana@ilrc.org.

Sincerely,

Annie Lai
Assistant Clinical Professor of Law
UC Irvine School of Law

Bill Ong Hing
Professor
University of San Francisco School of Law

Christopher N. Lasch
Associate Professor
University of Denver Sturm College of Law

Dale Carpenter
Judge William Hawley Atwell Chair of Constitutional Law
SMU Dedman School of Law

Erwin Chemerinsky
Distinguished Professor of Law
University of California, Irvine School of Law

Ilya Somin
Professor of Law
George Mason University

Seth Davis
Assistant Professor of Law
University of California, Irvine School of Law

Shoba Sivaprasad Wadhia
Samuel Weiss Faculty Scholar and Clinical Professor of Law
Penn State Law at University Park

A. Naomi Paik
Assistant Professor
University of Illinois, Urbana-Champaign

Adam S. Zimmerman
Professor of Law

Loyola Law School, Los Angeles

Alan Hyde
Distinguished Professor
Rutgers University

Alexa Koenig
JD, PhD, Lecturer and Executive Director, Human Rights Center
UC Berkeley School of Law

Alina Das
Associate Professor of Clinical Law
New York University School of Law

Allyson Gold
Rodin Visiting Clinical Professor of Law
Loyola University Chicago School of Law

Amna Akbar
Assistant Professor
The Ohio State University, Moritz College of Law

Ana Pottratz Acosta
Assistant Teaching Professor
Mitchell Hamline School of Law

Andrea Parra
Practitioner-in-Residence, Immigrant Justice Clinic
American University - Washington College of Law

Andrea Ramos
Clinical Professor of Law
Southwestern Law School Immigration Law Clinic

Andrew Moore
Associate Professor of Law
University of Detroit Mercy School of Law

Andrew T. Kim
Associate Professor
Syracuse University College of Law

Anil Kalhan
Associate Professor of Law

Drexel University Kline School of Law

Anita Maddali
Associate Professor of Law & Director of Clinics
Northern Illinois University College of Law

Anju Gupta
Associate Professor of Law & Director of the Immigrant Rights Clinic
Rutgers Law School

Anna Cabot
Davis Clinical Teaching Fellow
University of Connecticut

Anna Welch
Clinical Professor
University of Maine School of Law

Anthony Paul Farley
James Campbell Matthews Distinguished Professor of Jurisprudence
Albany Law School

Anthony Thompson
Professor of Clinical Law
New York University School of Law

Arthur S. Leonard
Professor of Law
New York Law School

Ayodele Gansallo
Adjunct Lecturer in Law
University of Pennsylvania Law School, Transnational Legal Clinic

Barbara A Schwartz
Emeritus Clinical Professor
University of Iowa College of Law

Barbara Hines
Clinical Professor of Law (retired)
University of Texas School of Law

Benjamin G. Davis
Professor of Law

University of Toledo College of Law

Beryl Blaustone
Professor of Law
CUNY School of Law

Beth Lyon
Clinical Professor of Law
Cornell Law School

Bram T.B. Elias
Clinical Associate Professor
University of Iowa College of Law

Britton Schwartz
Clinical Fellow
UC Berkeley School of Law

C. Mario Russell
Director, Immigrant and Refugee Services, Catholic Charities, NY
St. John's University School of Law

Caroline Mala Corbin
Professor of Law
University of Miami School of Law

Carolyn Patty Blum
Interim Faculty Director, Human Rights and Atrocity Prevention Clinic
Cardozo Law School

Catherine Y. Kim
Associate Professor of Law
University of North Carolina School of Law

Cedric Merlin Powell
Professor of Law
University of Louisville Brandeis School of Law

César Cuauhtémoc García Hernández
Assistant Professor of Law
University of Denver

Christian Sundquist
Professor of Law

Albany Law School

Christopher J. Roederer
Professor of Law
Florida Coastal School of Law

Claire R. Thomas
Adjunct Professor of Law
New York Law School

Craig B. Futterman
Clinical Professor of Law
University of Chicago Law School

D. Bruce La Pierre
Professor
Washington University Law School

Dan Smulian
Associate Professor of Clinical Law
Brooklyn Law School

Dania Lopez Beltran
Clinical Supervisor
East Bay Community Law Center, Clinic of Berkeley Law

Daniel Kanstroom
Professor of Law
Boston College

Daniel M. Kowalski
Attorney / Editor
Bender's Immigration Bulletin (LexisNexis)

David B. Thronson
Professor of Law and Associate Dean for Experiential Education
Michigan State University College of Law

David Baluarte
Associate Clinical Professor of Law
Washington & Lee University

David M. Driesen
University Professor

Syracuse University College of Law

David S. Cohen
Professor of Law
Drexel University Thomas R. Kline School of Law

Debora M. Ortega
Professor
University of Denver

Deborah M. Weissman
Reef C. Ivey II Distinguished Professor of Law
University of North Carolina School of Law

Deborah S. Gonzalez, Esq.
Director of the Immigration Clinic and Associate Clinical Professor
Roger Williams University School of Law

Denise Gilman
Clinical Professor of Law
University of Texas Law School Immigration Clinic

Diana Kearney
Lecturer
Cardozo Law School

Diane Uchimiya
Professor
Justice and Immigration Clinic, University of La Verne College of Law

Dina Francesca Haynes
Professor of Law, Director Human Rights and Immigration Law Project
New England Law|Boston

Doron M. Kalir
Clinical Professor of Law
Cleveland-Marshall College of Law - Cleveland State University

Douglas L. Colbert
Professor
Maryland King Carey School of Law

Dr. Neil H. Cogan
Professor and Former Dean

Whittier College School of Law

Dree K. Collopy
Lecturer
The Catholic University of America Columbus School of Law

Ediberto Roman
Professor of Law
Florida International University

Eduardo R.C. Capulong
Professor of Law
University of Montana Alexander Blewett III School of Law

Elena L. Cohen
Adjunct Associate Professor
John Jay College of Criminal Justice

Elisabeth Wickeri
Adjunct Professor; Executive Director, Leitner Center for International Law and Justice
Fordham Law School

Elise C. Boddie
Professor of Law, Henry Rutgers University Professor
Rutgers Law School

Elissa Steglich
Clinical Professor
University of Texas School of Law, Immigration Clinic

Elizabeth B. Cooper
Associate Professor
Fordham University School of Law

Elizabeth Keyes
Assistant Professor, Director of the Immigrant Rights Clinic
University of Baltimore School of Law

Elizabeth M. Iglesias
Professor of Law
University of Miami School of Law

Elizabeth McCormick
Associate Clinical Professor of Law

The University of Tulsa College of Law

Elizabeth Thornburg
Richard R. Lee Endowed Professor of Law
SMU Dedman School of Law

Elora Mukherjee
Associate Clinical Professor of Law
Columbia Law School

Elvia R. Arriola
Professor Emerita
Northern Illinois University

Emily Benfer
Clinical Professor of Law
Loyola University Chicago School of Law

Emily L Robinson
Co-Director
Loyola Immigrant Justice Clinic, Loyola Law School Los Angeles

Enid Trucios-Haynes
Professor of Law
Louis D. Brandeis School of Law

Eric Blumenson
Research professor of Law
Suffolk University Law School

Erica Schommer
Clinical Assistant Professor of Law
St. Mary's University School of Law

Ericka Curran
Professor of Clinical Skills
Florida Coastal School of Law

Erin Jacobsen
Assistant Professor/Supervising Attorney
Vermont Law School

Estelle McKee
Clinical Professor
Cornell Law School

Farrin Anello
Visiting Assistant Clinical Professor
Seton Hall University School of Law Center for Social Justice

Francine J. Lipman
William S. Boyd Professor of Law
University of Nevada, Las Vegas

Francisco J. Rivera Juaristi
Director
Santa Clara University - International Human Rights Clinic

Frank E Deale
Professor of Law
CUNY Law School

Gabor Rona
Visiting Professor of Law
Cardozo Law School

Gabriel J. Chin
Edward L. Barrett Jr. Chair & Martin Luther King Jr. Professor of Law
UC Davis School of Law

Galya Ben-Arieh
Director, Center for Forced Migration Studies
Northwestern University

Gemma Solimene
Clinical Associate Professor of Law
Fordham University School of Law

Geoffrey A. Hoffman
Director-UHLC Immigration Clinic
University of Houston Law Center

Geoffrey Heeren
Associate Professor
Valparaiso University Law School

George Bach
Visiting Professor
University of New Mexico School of Law

Gerald Frug
Professor of Law
Harvard University

Gilbert Paul Carrasco
Professor of Law
Willamette University

H. Allen Blair
Robins Kaplan Distinguished Professor of Law
Mitchell Hamline School of Law

H. Marissa Montes
Co-Director/Clinical Attorney
Loyola Law School- Immigrant Justice Clinic

Heidi Kitrosser
Professor
University of Minnesota

Hemanth Gundavaram
Associate Teaching Professor
Northeastern University School of Law

Henry J. Richardson III
Professor of Law
Temple Law School

Hillary B. Farber
Associate Professor
University of Massachusetts

Howard F. Chang
Earle Hepburn Professor of Law
University of Pennsylvania Law School

Ian Haney Lopez
John H. Boalt Professor of Law
UC Berkeley

Ingrid Eagly
Professor of Law
UCLA School of Law

Ira J. Kurzban
Adjunct Faculty Member
University of Miami, School of Law Adjunct Faculty

Irene Scharf
Law Professor
University of Massachusetts School of Law

J. Justin Woods, JD, MPA
Lecturer, Public Administration
Pace University

Jacqueline Pearce
Clinical Teaching Fellow
Immigration Justice Clinic, Cardozo School of Law

Jamal Greene
Dwight Professor of Law
Columbia Law School

James Gray Pope
Professor of Law
Rutgers Law School

Janet M. Calvo
Professor
CUNY School of Law

Jason Parkin
Visiting Associate Clinical Professor of Law
Columbia Law School

Jaya Ramji-Nogales
I. Herman Stern Professor of Law
Temple Law School

Jayashri Srikantiah
Professor of Law & Director, Immigrants' Rights Clinic
Stanford Law School

Jean Stefancic
Professor & Clement Research Affiliate
University of Alabama School of Law

Jeffrey D. Kahn
Professor of Law
SMU Dedman School of Law

Jeffrey M. Gaba
Professor
SMU Dedman School of Law

Jeffrey Selbin
Clinical Professor of Law
UC Berkeley School of Law

Jennifer A. Gundlach
Clinical Professor of Law
Maurice A. Deane School of Law, Hofstra University

Jennifer Gordon
Professor of Law
Fordham University School of Law

Jennifer J. Lee
Clinical Assistant Professor of Law
Temple University Beasley School of Law

Jennifer Kowski-Dahlberg
Adjunct
Mitchell Hamline School of Law

Jennifer Lee Koh
Professor of Law and Director, Immigration Clinic
Western State College of Law

Jennifer M. Chacon
Professor of Law
U.C. Irvine School of Law

Jennifer Moore
Professor of Law
University of New Mexico School of Law

Jessica Emerson
Director, Human Trafficking Prevention Project
The University of Baltimore School of Law

Joanna L. Grossman
Ellen K. Solender Endowed Chair in Women and the Law
SMU Dedman School of Law

JoAnne Sweeny
Associate Professor
University of Louisville, Louis D. Brandeis School of Law

Johanna K.P. Dennis
Visiting Professor
Northeastern University School of Law

John A. Scanlan
Professor Emeritus
Maurer School of Law, Indiana University, Bloomington, IN

John R.B. Palmer
Marie Curie Research Fellow
Universitat Pompeu Fabra, Barcelona, Spain

John Willshire Carrera
Lecturer on Law - Harvard Immigration and Refugee Clinic/GBLS
Harvard Law School

Jonathan Kahn
James E. Kelley Professor of Law
Mitchell Hamline School of Law

Jorge R. Roig
Associate Professor of Law
Charleston School of Law

José Roberto Juárez, Jr.
Professor of Law
University of Denver Sturm College of Law

Joseph D. Harbaugh
Professor Emeritus and Dean Emeritus
Nova Southeastern College of Law

Julie Dahlstrom
Clinical Instructor
Boston University School of Law

Julie Greenwald Marzouk
Assistant Clinical Professor
Chapman University Fowler School of Law

Julie K. Waterstone
Associate Dean for Experiential Learning
Southwestern Law School

Juliet P. Stumpf
Robert E. Jones Professor of Advocacy and Ethics
Lewis & Clark Law School

Jyoti Nanda
Binder Clinical Teaching Fellow
UCLA School of Law

Kaci Bishop
Clinical Associate Professor of Law
University of North Carolina School of Law

Karen Brown
Professor of Law
George Washington University Law School

Karen Musalo
Professor
U.C. Hastings, College of the Law

Karen Pita Loor
Associate Clinical Professor of Law
Boston University Law School

Kate Aschenbrenner Rodriguez
Associate Professor, Immigration Clinic
Barry University Dwayne O. Andreas School of Law

Kate Evans
Associate Professor of Law
University of Idaho College of Law

Kate Griffith
Associate Professor
Cornell ILR School

Katherine Kaufka Walts
Director, Center for the Human Rights of Children
Loyola University Chicago

Kathleen Kim
Professor of Law
Loyola Law School Los Angeles

Kathryn Abrams
Herma Hill Kay Distinguished Professor of Law
UC-Berkeley School of Law

Katie Eyer
Associate Professor
Rutgers Law School

Ken Port
Professor of Law
Mitchell Hamline School of Law

Kent Greenfield
Professor of Law and Law School Fund Distinguished Scholar
Boston College Law School

Kevin Lapp
Associate Professor of Law
Loyola Law School, Los Angeles

Kim D. Chanbonpin
Professor
The John Marshall Law School

Kim Taylor-Thompson
Professor of Clinical Law
New York University School of Law

Krista Kshatriya
Lecturer
UC San Diego

Kristina M. Campbell
Professor of Law
University of the District of Columbia David A. Clarke School of Law

L. Song Richardson
Senior Associate Dean for Academic Affairs and Professor of Law
UC Irvine School of Law

Laila L. Hlass
Professor of Practice
Tulane University Law School

Laura A. Hernandez
Professor of Law
Baylor Law School

Laura Oren
Professor Emerita
University of Houston Law Center

Laura Rovner
Professor of Law
University of Denver College of Law

Laurel E. Fletcher
Clinical Professor of Law
UC Berkeley School of Law

Lauren Edelman
Agnes Roddy Robb Professor of Law and Professor of Sociology
University of California, Berkeley

Lauren Gilbert
Professor of Law
St. Thomas University School of Law

Lauren R. Aronson
Assistant Professor of Professional Practice
Louisiana State University Law Center

Laurence H. Tribe
Carl M. Loeb University Professor and Professor of Constitutional Law
Harvard Law School

Lenni B. Benson
Professor of Law
New York Law School

Leti Volpp
Robert D. and Leslie Kay Raven Professor of Law
UC Berkeley School of Law

Linda Bosniak
Distinguished Professor
Rutgers University Law School

Lindsay M. Harris
Assistant Professor of Law
UDC David A. Clarke School of Law

Lindsay Nash
Visiting Assistant Clinical Professor of Law
Immigration Justice Clinic, Cardozo School of Law

Linus Chan
Director Detainee Rights Clinic
University of Minnesota Law School

Loftus E. Becker, Jr.
Professor of Law
University of Connecticut School of Law

Lynn Marcus
Professor of the Practice
University of Arizona Rogers College of Law

M Isabel Medina
Professor of Law
Loyola University New Orleans College of Law

Madeline Y. Hsu
Professor, History/Asian American Studies
UT Austin

Margaret B. Kwoka
Associate Professor
University of Denver Sturm College of Law

Margaret H. Taylor
Professor of Law
Wake Forest University School of Law

Margaret M. deGuzman
Associate Professor
Temple University Beasley School of Law

Margaret M. Flint
Professor
Elisabeth Haub School of Law

Margaret Montoya
Professor Emerita of Law
University of New Mexico

Maria M. Pabon
Professor
Loyola University New Orleans College of Law

Maria Woltjen
Executive Director, Young Center
Young Center at University of Chicago Law School

Marie A. Failing
Professor of Law
Mitchell Hamline School of Law

Marisa S. Cianciarulo
Professor of Law
Chapman University

Marjorie Cohn
Professor Emerita of Law
Thomas Jefferson School of Law

Mark E. Wojcik
Professor of Law
The John Marshall Law School

Mary A. Lynch
Kate Stoneman Professor of Law
Albany Law School

Mary Holper
Associate Clinical Professor
Boston College Law School

Mary Pat Treuhart
Professor
Gonzaga University School of Law

Matthew H. Charity
Professor of Law
Western New England University School of Law

Matthew I. Hirsch
Adjunct Professor, Immigration and Nationality Law
Delaware Law School of Widener University

Maureen A. Sweeney
Law School Associate Professor
University of Maryland Carey School of Law

Maya Manian
Professor
University of San Francisco School of Law

Michael A. Olivas
William B. Bates Distinguished Chair
University of Houston Law Center

Michael C. Dorf
Robert S. Stevens Professor of Law
Cornell University Law School

Michael Greenberger
Law School Professor
University of Maryland Carey School of Law

Michael J. Wishnie
William O. Douglas Clinical Professor of Law
Yale Law School

Michael Kagan
Professor
University of Nevada, Las Vegas

Michael Pappas
Associate Professor of Law
University of Maryland Carey School of Law

Michael Rooke-Ley
Emeritus Professor of Constitutional Law
Nova Southeastern University College of Law

Michelle Mckinley
Bernard B. Kliks Associate Professor of Law
University of Oregon School of Law

Mike Steenson
Bell Distinguished Professor of Law
Mitchell Hamline School of Law

Ming H. Chen
Associate Professor
University of Colorado Law School

Miriam H Marton
Director, Tulsa Immigrant Resource Network
University of Tulsa College of Law

Muneer Ahmad
Clinical Professor of Law
Yale Law School

Nancy Kelly
Lecturer on Law - Harvard Immigration and Refugee Clinic/GBLS
Harvard Law School

Nancy Morawetz
Professor of Clinical Law
NYU School of Law

Natalie Nanasi
Assistant Professor
SMU Dedman School of Law

Nathan Cortez
Callejo Endowed Professor of Law
SMU Dedman School of Law

Neil Gotanda
Professor
Western State College of Law

Nicole Hallett
Assistant Clinical Professor of Law
University at Buffalo School of Law

Paul Lufkin
Adjunct Professor of Law
San Francisco Law School; John F. Kennedy College of Law

Paula Galowitz
Clinical Professor of Law Emerita
New York University School of Law

Paula J. Duthoy
Adjunct Professor
Mitchell Hamline School of Law

Peter Halewood
Professor of Law
Albany Law School

Peter L. Markowitz
Professor of Law
Cardozo School of Law

Peter M. Shane
Jacob E. Davis & Jacob E. Davis II Chair in Law
Ohio State University Moritz College of Law

Philip A. Eichorn
Adjunct Professor
Cleveland–Marshall College of Law

Philip L. Torrey
Lecturer on Law
Harvard Law School

Pratheepan Gulasekaram
Professor of Law
Santa Clara University School of Law

Perna Lal
Clinical Supervisor
East Bay Community Law Center, Clinic of Berkeley Law

Arlene S. Kanter
Professor of Law
Syracuse University

Mariela Olivares
Professor
Howard University School of Law

Rachel E. Rosenbloom
Professor of Law
Northeastern University School of Law

Rachel Settlege
Assistant Professor
Wayne State Law School

Ragini Shah
Clinical Professor of Law
Suffolk University Law School

Raquel Aldana
Professor of Law
McGeorge School of Law

Rebecca Sharpless
Clinical Professor
University of Miami School of Law

Regina Jefferies
Clinical Teaching Fellow
University of Minnesota Law School

Rena Steinzor
Edward M. Robertson Professor of Law
University of Maryland Carey Law School

Richard A. Boswell
Professor of Law
University of California, Hastings College of Law

Richard A. Wilson
Professor
University of Connecticut School of Law

Richard Delgado
John J. Sparkman Chair of Law
University of Alabama School of Law

Richard H. Frankel
Associate Professor
Drexel University Thomas R. Kline School of Law

Richard Zitrin
Lecturer in Law
Univ. of California, Hastings

Rick Su
Professor of Law
University at Buffalo School of Law

Roberto L. Corrada
Professor & Mulligan Burleson Chair in Modern Learning
University of Denver Sturm College of Law

Ron Beal
Professor
Baylor Law School

Rose Cuison-Villazor
Professor of Law
UC Davis School of Law

Rubén G. Rumbaut
Distinguished Professor
University of California, Irvine

Ruben Garcia
Professor of Law
University of Nevada, Las Vegas

Ruqaiijah Yearby
Professor of Law
Case Western Reserve University School of Law

Sabrineh Ardalan
Lecturer on Law
Harvard Law School

Sally B Frank
Professor of Law
Drake University

Sam Myers
Adjunct Professor of Law
University of Minnesota School of Law

Sarah Rogerson
Associate Professor of Law; Director, Immigration Law Clinic
Albany Law School

Sarah Sherman-Stokes
Clinical Instructor
Boston University School of Law

Scott Cummings
Robert Henigson Professor of Legal Ethics
UCLA School of Law

Scott Michelman
Adjunct Professor
American University Washington College of Law

Shana Tabak
Visiting Assistant Professor
Georgia State University

Sheila I. Velez Martinez
Jack and Lovell Olender Professor of Asylum Refugee and Immigration Law
University of Pittsburgh School of Law

Snehal Shingavi
Associate Professor, English
University of Texas at Austin

Stacy Caplow
Professor of Law
Brooklyn Law School

Stella Burch Elias
Associate Professor
University of Iowa College of Law

Stephen Cody
Visiting Assistant Professor
University of the Pacific, McGeorge School of Law

Stephen Legomsky
John S. Lehmann University Professor Emeritus
Washington University School of Law

Stephen Yale-Loehr
Professor of Immigration Law Practice
Cornell Law School

Steven W. Bender
Professor and Associate Dean of Research and Faculty Development
Seattle University School of Law

Stewart L. Chang
Associate Professor of Law and Director of the Center for International and Comparative Law
Whittier Law School

Sudha Setty
Professor of Law
Western New England University School of Law

Sunita Patel
Practitioner in Residence
American University Washington College of Law

Susan Bryant
Professor
CUNY School of Law

Susan Coutin
Professor
UC Irvine

Susan D. Bennett
Professor
American University Washington College of Law

Susan I. Nelson
Adjunct Professor
Baylor University School of Law

Susan R. Gzesh
Senior Lecturer & Executive Director, Pozen Center for Human Rights, University of Chicago
University of Chicago

Susan V. Hazeldean
Assistant Professor of Law
Brooklyn Law School

Theo L. Cuison
Staff Attorney and Clinical Supervisor
East Bay Community Law Center - Immigration Unit

Theo Liebmann
Clinical Professor of Law
Hofstra Law School

Thomas J. Davis, PhD, JD
Professor
Arizona State Univ., Tempe

Tom I Romero II
Associate Professor of Law and Affiliated Faculty of History
University of Denver

Tomar Pierson-Brown Clinical Assistant
Professor of Law
University of Pittsburgh School of Law

Ulysses Jaen
Director & Asst. Prof.
Ave Maria School of Law

Verna L. Williams
Judge Joseph P. Kinneary Professor of Law and Co-Director, Center for Race, Gender, and Social
Justice
University of Cincinnati College of Law

Veronica T. Thronson
Clinical Professor of Law
Michigan State University College of Law Immigration Law Clinic

Victor Romero
Maureen B. Cavanaugh Distinguished Faculty Scholar, Professor of Law & Associate Dean of
Academic Affairs
Penn State Law at University Park

Victoria Neilson
Adjunct Professor
CUNY

Vinay Harpalani
Associate Professor of Law
Savannah Law School

Violeta R. Chapin
Clinical Professor of Law
University of Colorado Law School

William J. Bridge
Associate Professor of Law
Southern Methodist University Dedman School of Law

William Quigley
Professor
Loyola University New Orleans College of Law

Yolanda Vazquez
Associate Professor of Law
University of Cincinnati College of Law

Zhulmira Paredes
Adjunct Professor
John Marshall Law School