Immigration Relief for Immigrant Survivors of Abuse

[July 2017]

	VAWA	U Visa	T Visa	SIJS	Asylum
What kind of crime	Battery or extreme	Rape, torture,	Sex or labor trafficking	Parental abandonment,	Persecution or a well-
or abuse counts?	cruelty perpetrated by	trafficking, incest,		abuse, neglect, or a	founded fear of future
	a USC or LPR spouse or	domestic violence,	Sex trafficking	similar basis under state	persecution based on race,
	parent or an adult USC	sexual assault, abusive	requires element of	law [abandonment,	religion, nationality,
	son or daughter ¹	sexual contact,	force, fraud or	abuse, neglect are	membership in a particular
		prostitution, sexual	coercion unless the	defined by and evaluated	social group, or political
		exploitation, stalking,	sex trafficking survivor	under the relevant state	opinion ⁶
		female genital	is under 18	law] ⁴	
		mutilation, being held			
		hostage, peonage,	Labor trafficking	Not in child's best	
		involuntary servitude,	includes recruitment,	interest to be returned to	
		slave trade,	harboring,	country of origin ⁵	
		kidnapping,	transportation,		
		abduction, false	provision, or obtaining		
		imprisonment,	of a person for labor		
		blackmail, extortion,	or services, through		
		manslaughter,	use of force, fraud, or		
		murder, felonious	coercion for purposes		
		assault, witness	of involuntary		
		tampering,	servitude, peonage,		
		obstruction of justice,	debt bondage or		
		perjury, or fraud in	slavery ³		
		foreign labor			
		contracting ²			

¹ INA § 204(a)(1)(A)(iii) (spouse of USC) and INA § 204(a)(1)(B)(ii) (spouse of LPR); INA § 204(a)(1)(A)(iv) (child of USC) and INA § 204 (a)(1)(B)(iii) (child of LPR); INA § 204(a)(1)(A)(vii) (parent of USC).

² INA § 101(a)(15)(U)(iii). Other similar crimes can count, as well as attempt, conspiracy or solicitation to commit such crimes.

³ 22 USC § 7102.

⁴ INA § 101(a)(27)(J)(i).

⁵ INA § 101(a)(27)(J)(ii).

⁶ INA § 101(a)(42)(A).

	VAWA	U Visa	T Visa	SIJS	Asylum
What kind of harm must the applicant show she suffered?	No exhaustive list but must show subjective experience of harm suffered	Substantial physical or mental harm	Extreme hardship involving unusual and severe harm if removed	No specific standard, but must have sufficient evidence of abandonment, abuse, neglect or similar basis that a juvenile court will find that reunification with one or both parents is not viable on that basis	Past persecution or a well- founded fear of future persecution
Does the perpetrator need to have immigration status?	Yes, the perpetrator must be or have been a USC or LPR	No	No	No	No
Does the applicant need to show a family relationship to the perpetrator?	Yes – she must be or have been the spouse, child or parent of a USC or the spouse or child of an LPR	No	No	Yes – she must be a child of the perpetrator, and must not be able to be reunified with parent because of abuse, neglect, abandonment, or similar basis	No
What type of cooperation with law enforcement does the applicant need to show?	None	Must be helpful, or likely to be helpful in criminal investigation or prosecution; for applicants who are under 16 or unable to provide information due to a disability, a parent, guardian, or next friend may instead assist law enforcement ⁷	Must comply with any reasonable request from a law enforcement agency for assistance in the investigation or prosecution of human trafficking; ⁸ for applicants who are under 18, compliance is not required ⁹	None	None – however the applicant is expected to have reported past persecution to law enforcement, and if they did not, they must show that it would have been futile or dangerous 10

⁷ INA § 101(a)(15)(U)(i)(III).

⁸ 8 CFR § 214.11(h).

⁹ 8 CFR § 214.11(h)(4)(ii).

¹⁰ See, e.g., Castro-Martinez v. Holder, 674 F.3d 1073 (9th Cir. 2011); Rahimzadeh v. Holder, 613 F.3d 916 (9th Cir. 2010).

	VAWA	U Visa	T Visa	SIJS	Asylum
Does the applicant need certification from law enforcement of her helpfulness?	No	Yes – it must be signed by a qualifying law enforcement agency on Form I-918, Supplement B ¹¹	No – it's helpful to have a signed Form I- 914, Supplement B, but can submit secondary evidence including trial transcripts, court documents, police reports, news articles & affidavits instead ¹²	No – however, a juvenile court (such as a dependency, delinquency, probate or family court) must make factual findings of eligibility	No
What kind of things will bar an applicant?	Since a VAWA self- petitioner must establish that she has good moral character (GMC), any past or ongoing acts that bar her from doing so would also bar her from VAWA; in addition, grounds of inadmissibility apply at adjustment stage (except that present without admission or parole, 13 unlawful presence, 14 and public charge 15 do not apply)	U applicants must demonstrate admissibility (except that public charge ground does not apply 16); however, there is a generous waiver available	T applicants must demonstrate admissibility (except that public charge ground does not apply ¹⁷); however, there is a generous waiver available. In addition, not eligible if there is substantial reason to believe applicant has committed an act of severe form of trafficking in persons ¹⁸	No bars to SIJS; grounds of inadmissibility apply at adjustment stage (except that public charge, labor certification, present without admission or parole, misrepresentation [including false claim to citizenship], stowaways, lack of documents, and unlawful presence do not apply)	One year bar, persecutor of others, firm resettlement, safe third country, prior asylum application denied, conviction of particularly serious crime in U.S., commission of serious non-political crime outside U.S., danger to security of U.S., involvement in terrorist activities or providing "material support" to terrorist activity

¹¹ INA § 214(p)(1); 8 CFR § 214.14(a)(2); see also Dep't of Homeland Sec. U.S. CITIZENSHIP AND IMMIGRATION SERV., INSTRUCTIONS FOR SUPPLEMENT B, U NONIMMIGRANT STATUS CERTIFICATION (2017), https://www.uscis.gov/sites/default/files/files/form/i-918supbinstr.pdf.

¹² 8 CFR § 214.11(h)(3); see also DEP'T OF HOMELAND SEC. U.S. CITIZENSHIP AND IMMIGRATION SERV., INSTRUCTIONS FOR APPLICATION FOR T NONIMMIGRANT STATUS, at 8 (2017), https://www.uscis.gov/sites/default/files/files/form/i-914instr.pdf.

¹³ See Michael L. Aytes, Assoc. Dir. Dom. Opers., USCIS, Re: "Adjustment of status for VAWA self-petitioner who is present without inspection," April 11, 2008, at 2; see also INA § 212(a)(6)(A).

¹⁴ INA § 212(a)(9)(B)(iii)(IV).

¹⁵ INA § 212(a)(4)(E)(i).

¹⁶ INA § 212(a)(4)(E)(ii).

¹⁷ INA § 212(d)(13)(A).

¹⁸ 8 CFR § 214.11(b)(5).

	VAWA	U Visa	T Visa	SIJS	Asylum
What waivers are	Bars to GMC can be	Waivable in public or	Waivable in national	Not waivable with SIJS	Asylum bars: limited
available?	waived if: (1) the act or	national interest: all	interest: health-	waiver: security and	waivers to terrorism bar, 29
	conviction is waivable	grounds except those	related grounds ²⁵	terrorism grounds, and	exceptions to 1 year bar, 30
	with respect to the	related to		most crimes grounds ²⁸	previous denial of
	self-petitioner for	perpetrators and	Waivable if the		asylum, ³¹ firm
	purposes of	participants of Nazi	trafficking was at	Waivable for	resettlement, ³² safe 3 rd
	determining whether	persecution,	least one central	humanitarian purposes,	country
	they are admissible or	genocide, acts of	reason for unlawful	family unity, or when in	At time of adjustment:
	deportable & (2) the	torture or	presence in the U.S.:	public interest: all other	Automatically waived:
	act or conviction was	extrajudicial killings ²⁴	unlawful presence ²⁶	grounds	public charge, labor
	connected to the				certification, immigration
	abuse suffered ¹⁹		Waivable if incident		documentation
	VAWA-specific waivers		to or caused by		requirement ³³
	of inadmissibility:		victimization and if in		Not waivable:
	communicable disease		national interest: all		Reason to believe drug
	ground, ²⁰ many		other grounds except		trafficker or Nazi
	criminal grounds, 21		security-related,		persecutor, security and
	fraud or		international child		terrorist grounds ³⁴
	misrepresentation, ²²		abduction, &		Waivable for humanitarian
	and re-entering or		renunciation of USC to		purposes, to assure family
	attempting to reenter		avoid taxation ²⁷		unity, or when in public
	after removal ²³				

¹⁹ INA § 204(a)(1)(C).

²⁰ INA § 212(g)(1)(C).

²¹ INA § 212(h)(1)(C).

²² INA § 212(i).

²³ INA § 212(a)(9)(C)(iii).

²⁴ INA § 212(d)(14).

²⁵ See INA § 212(d)(13)(B)(i).

²⁶ See INA § 212(a)(9)(B)(iii)(V).

²⁷ See INA § 212(d)(13)(B)(ii).

²⁸ But may be waivable with INA § 212(h) waiver.

²⁹ See INA § 212(d)(3)(B).

³⁰ See INA § 208(a)(2)(B), (D); 8 CFR § 208.4(a)(4), (5).

³¹ See INA § 208(a)(2)(C), (D); 8 CFR § 208.4(a)(4), (5).

³² 8 CFR § 208.15(b).

³³ See INA § 209(c).

³⁴ Id.

	VAWA	U Visa	T Visa	SIJS	Asylum
					<i>interest</i> : all other grounds ³⁵
How long approximately might it take to get an approval?	8-10 months to get a work permit; time to green card depends upon whether abuser is a USC or LPR, applicant's relationship to abuser, and applicant's country of origin [for a rough estimate of wait, see the visa bulletin for the current month]	2.5-3 years to get a work permit; addt'l 50-60 months (2+ years) to get a U visa; eligible to apply for green card after 3 years in U nonimmigrant status	5-7 months to get a T visa (which provides work authorization as well); eligible to apply for green card after 3 years in T nonimmigrant status (or less if T visa recipient able to obtain letter from DOJ confirming compliance with & completion of criminal case)	Statutorily, SIJS must be decided within 180 days of filing; ³⁶ time to green card depends on child's country of origin – currently 2+ years for children from Mexico, El Salvador, Honduras and Guatemala to get a green card and no wait for children from other countries	Eligible for work authorization once application has been pending 180 days; time to asylee status depends on whether seeking affirmatively vs. defensively, but can range from 6 months to 3 or more years; eligible to apply for green card after 1 year in asylee status
What family members of the applicant can also benefit?	Unmarried children under 21 years old	If applicant is under age 21—spouse, children, parents, and unmarried siblings under age 18. If applicant is 21 years old or older—spouse and children.	If applicant is under age 21—spouse, children, parents, and unmarried siblings under age 18. If applicant is 21 years old or older—spouse and children. 37	None – parents of child who gets green card through SIJS can never get status through that child ³⁸	Spouses and children (under 21 and unmarried)

³⁵ Id.

³⁶ William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008, Pub. L. No. 110-457, § 235(d)(2), 122 Stat. 5044, 5080 (2008).

³⁷ In addition, for applicant of any age, if present danger due to the trafficking or the survivor's cooperation with law enforcement, derivatives can include parents and unmarried siblings under age 18, as well as adult or minor children of derivatives.

³⁸ 8 USC § 1101(a)(27)(J)(iii)(II).

	VAWA	U Visa	T Visa	SIJS	Asylum
Is there a limit on the number that can be approved per year?	Not for VAWA. For VAWA-based adjustment of status: If applicant is a spouse or unmarried child (under age 21) of a USC abuser, applicant is an "immediate relative," for which there is no annual limit. If applicant is a spouse or child of an LPR abuser, or if applicant is a married and/or adult son or daughter of USC abuser, then applicant falls under one of the family preference categories, each of which has a different annual limit.	Yes, the limit is 10K and that limit is exceeded every year, leading to a long backlog and wait	Yes, the limit is 5K and historically there has never been a year when that limit has been met	Not for SIJS. For SIJS-based adjustment of status, visas for SIJS come from the employment-based 4 th preference category. There is currently a backlog of approximately 2 years for Mexico, El Salvador, Guatemala, and Honduras. ³⁹	No
Is there a time limit to apply?	If the abuser died, ⁴⁰ lost immigration status or divorced – then must apply within two years ⁴¹	Yes – within 6 months of the signature on the law enforcement certification	No	Yes – must file I-360 before child turns 21 to preserve eligibility	Yes – asylum application must be filed within one year of entry to the United States (exceptions exist) ⁴²

³⁹ For more information about the SIJS visa backlog, see ILRC, Update on Special Immigrant Juvenile Status: What is Visa Availability?, https://www.ilrc.org/update-special-immigrant-juvenile-status-what-visa-availability.

 $^{^{\}rm 40}$ Only applies when the abusive spouse is a USC and dies.

⁴¹ INA § 204(a)(1)(A)(iii)(II)(aa)(CC) (for applicant whose USC abuser is or was her spouse and either died, lost immigration status, or divorced); INA § 204(a)(1)(B)(ii)(II)(aa)(CC) (for applicant whose LPR abuser is or was her spouse and either lost immigration status or divorced); INA § 204(a)(1)(A)(iv) (for applicant whose USC abuser parent lost immigration status); INA § 204(a)(1)(A)(vii)(I) (for applicant whose USC abuser son or daughter lost immigration status or died).

⁴² See INA § 208(a)(2)(B), (D), (E); 8 CFR § 208.4(a)(2)(ii), (4), (5); see also Vahora v. Holder, 641 F.3d 1038, 1042 (9th Cir. 2011) ("[A]n applicant has the burden of proving by clear and convincing evidence that he applied for asylum within one year of his arrival in the United States or, to the satisfaction of the IJ, that he qualifies for an exception to the one-year deadline for the existence of 'changed circumstances.'") (citing INA § 208(a)(2)(B); 8 CFR § 208.4).

	VAWA	U Visa	T Visa	SIJS	Asylum
Is an interview	Yes, at the green card	No	No	Not in general, but USCIS	Yes – if affirmative case,
required?	phase			retains discretion to	interview before asylum
				schedule interviews for	office; if defensive case,
				both SIJS and green card	individual hearing in
				phases	immigration court
Once approved, are	Yes, deferred action	Yes, avoid traveling	Possible to travel on	Prior to LPR status, can	Asylees can travel with
there any limitations	does not permit an	unless it is absolutely	advance parole once T	only travel if adjustment	advance permission via a
on travel?	individual to lawfully	necessary. If U-visa	visa approved.	application is pending.	refugee travel document.
	reenter the U.S., and	holder travels, he or	However, T visa holder		However, risky to return to
	traveling may trigger	she risks getting	risks triggering	May travel after	home country after grant
	the inadmissibility	denied for a return	unlawful presence	adjustment to LPR status.	of asylum, even once
	ground of unlawful	visa, triggering new	grounds and may raise		adjusted to LPR status.
	presence.	inadmissibility	concern about T visa		
		grounds such as	holder's hardship in		
	May travel after	unlawful presence, or	home country (if		
	adjustment to LPR.	becoming ineligible	traveling to home		
		for adjustment of	country).		
		status because of long			
		absences.	May travel after		
			adjustment to LPR.		
		May travel after			
		adjustment to LPR.			